

Message Text

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SECDEF WASHDC IMMEDIATE
INFO FPA WASHDC PRIORITY
USICA WASHDC PRIORITY
ALL NATO CAPITALS PRIORITY
CINCLANT NORFOLK VA PRIORITY
USLOSACLANT NORFOLK VA PRIORITY
USNMR SHAPE BE PRIORITY
USCINCEUR VAIHINGEN GER PRIORITY

C O N F I D E N T I A L SECTION 01 OF 03 USNATO 05419

E.O. 11652: GDS
TAGS: NATO, MPOL, NAC
SUBJECT: LTDP PORTION OF SUMMIT COMMUNIQUE AND SEPARATE
PUBLIC RELEASE: MAY 25 DRAFTING GROUP DISCUSSION

REFS: (A) USNATO 5356 (DTG 251816Z MAY 78)
(B) USNATO 5242 (DTG 241223Z MAY 78)
(C) USNATO 5245 (DTG 241248Z MAY 78)
(D) STATE 132682 (DTG 250034Z MAY 78)(NOTAL)
(E) USNATO 5246 (DTG 241301Z MAY 78)
(F) USNATO 5270 (DTG 241636Z MAY 78)

SUMMARY: AT ITS MAY 25 DISCUSSION OF LTDP PART OF SUMMIT
COMMUNIQUE (REF B) AND SEPARATE LTDP PRESS RELEASE
(REF C), DRAFTING GROUP ACCEPTED NEARLY ALL SUBSTANTIVE
US PROPOSED CHANGES (REFS D THROUGH F) AND MADE ONLY
RELATIVELY MINOR REVISIONS TO THE REST OF THE DRAFT TEXTS.
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ALLIES AGREED TO ACCEPT LANGUAGE ON STRENGTHENING OF
INTERNATIONAL MACHINERY IN LTDP PUBLIC RELEASE IN
RETURN FOR OUR DROPPING THIS ISSUE IN THE COMMUNIQUE.
TURKEY INSISTED ON RETAINING ITS BRACKETED LANGUAGE,
QUALIFYING ACCEPTANCE OF LTDP TO REMOVAL OF ARMS
RESTRICTIONS, BUT TURKISH REP EXPRESSED HOPE THAT ANKARA
WOULD DROP THIS TEXT (REVISED TEXT OF LTDP PART OF

COMMUNIQUE PROVIDED SEPTTEL). AS NOTED IN REF A, DRAFTING GROUP AGREED TO LTDP PUBLIC RELEASE AD REFERENDUM, WITH APPROVAL ASSUMED UNDER SILENCE PROCEDURE UNLESS ANY OBJECTIONS ARE RAISED PRIOR TO 1200 HOURS (LOCAL), MAY 29 (CONCURRENCE IN TEXT REQUESTED IN REF A). WE PROVIDE BELOW SUBSTANTIVE DISCUSSION AND CHANGES TO TEXT. END SUMMARY.

LTDP PART OF SUMMIT COMMUNIQUE

1. PARA 2. AT FRG REP'S (VON SANDRART) SUGGESTION, DRAFTING GROUP AGREED TO DELETE THE LAST HALF OF THE FIRST SENTENCE BEGINNING WITH THE WORDS "ON IMPROVEMENTS...", ON THE GROUNDS THAT THE THOUGHTS CONTAINED WERE COVERED LATER IN THE SAME PARA, AND TO INCLUDE THE PHRASE "IN A TIME OF CRISIS" AFTER THE WORDS "FORWARD AREAS" IN THE THIRD SENTENCE.

. - US REP (BADER) PROPOSED THAT THE LANGUAGE ON EUROPEAN SUPPORT OF THE THREE ADDITIONAL US DIVISIONS BE REVISED TO CORRESPOND TO THE WORDING OF THE LTDP REPORT (DPC/D(78)7). CHAIRMAN (ASYG MUMFORD) AND DUTCH (WYNAENDTS) AND FRG REPS ARGUED THAT THE PRECEDING LANGUAGE MADE AMPLY CLEAR THAT THE MAJOR BURDEN FELL ON THE US AND NEED NOT BE REPEATED, AND OPPOSED STRONGLY INCLUDING IN A PUBLIC DOCUMENT THE "VEILED THREAT" CONFIDENTIAL

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SUGGESTED BY THE PHRASE "BUT COMPLETION WILL ALSO DEPEND." AFTER PROLONGED DISCUSSION, DRAFTING GROUP AGREED TO AMEND THE PENULTIMATE SENTENCE BY REPLACING THE LAST CLAUSE WITH THE FOLLOWING: "RECOGNIZING THE NEED FOR EUROPEAN ALLIES TO PROVIDE THE NECESSARY SUPPORT AND OTHER FACILITIES."

. - AT DUTCH REQUEST, THE PHRASE "SHORT- AND LONG-TERM" IN THE LAST SENTENCE WAS DELETED. NOTING THAT HIS GOVERNMENT HAD DECIDED RECENTLY TO PROVIDE LANCE MISSILES WITH A NUCLEAR CAPABILITY, DUTCH REP ASSERTED THAT OPPONENTS OF THIS DECISION MIGHT SEIZE UPON LANGUAGE SUGGESTING THAT SHORT-TERM NUCLEAR CHANGES WERE UNDER CONSIDERATION, TO REOPEN THIS ISSUE.

2. PARA 4.

. - US REP URGED ACCEPTANCE OF LANGUAGE ON STRENGTHENING OF INTERNATIONAL MACHINERY, STATING THAT (A) THE DPC MINISTERIAL COMMUNIQUE HAD INCLUDED IDENTICAL LANGUAGE ON THIS ISSUE; (B) THIS WAS ONE OF THE FEW SPECIFIC RECOMMENDATIONS BEING SENT TO THE

SUMMIT; AND (C) OUR CALL FOR STRENGTHENING MACHINERY DOES NOT IMPLY THAT PRESENT MACHINERY IS INADEQUATE FOR EXISTING TASKS BUT THAT THE MAJOR NEW REQUIREMENTS OF THE LTDP WILL NECESSITATE SUCH STRENGTHENING. BELGIAN (VAN DRIESSCHE), DUTCH AND FRG REPS REITERATED THEIR OBJECTIONS TO INCLUDING THIS ISSUE IN THE SUMMIT COMMUNIQUE COMMENTING THAT IT (A) WAS MUNDANE AND PALED IN SIGNIFICANCE TO SUBSTANTIVE LTDP MEASURES AND (B) IMPLIED AN UNWELCOME INCREASE IN STAFFS. FRG AND DUTCH REPS STATED THAT THEIR AUTHORITIES COULD ACCEPT

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THE US TEXT IN THE SEPARATE LTDP PUBLIC RELEASE BUT NOT IN THE COMMUNIQUE. US REP RESPONDED THAT IF FIRM AGREEMENT TO THE INCLUSION OF LANGUAGE ON STRENGTHENING INTERNATIONAL MACHINERY IN THE SEPARATE RELEASE COULD BE REACHED, THE US WOULD DROP ITS BRACKETED LANGUAGE IN THE COMMUNIQUE; ALLIES SO AGREED.

.
- TURKISH REP (OZCERI), UNDER FIRM INSTRUCTIONS, RETAINED BRACKETED LANGUAGE QUALIFYING TURKISH ACCEPTANCE OF THE LTDP PENDING REMOVAL OF ARMS RESTRICTIONS. US REP AGAIN APPEALED TO TURKEY ALONG THE LINES OF PARA 4, REF C, TO RECONSIDER ITS POSITION. TURKISH REP STATED THAT HE WAS APPEALING TO HIS AUTHORITIES TO DROP

THIS TEXT AND EXPRESSED HOPE THAT ANKARA WOULD DO SO.
COMMENT: TURKISH REP APPROACHED US REP FOLLOWING THE
MEETING AGAIN EXPLAINING ECEVIT'S POLITICAL DILEMMA
BUT EXPRESSING FIRM BELIEF THAT, AS A STATESMAN, ECEVIT
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PROBABLY WOULD BE FLEXIBLE CONCERNING HOW TURKISH
CONCERNS WOULD BE REFLECTED. THE BRACKETED LANGUAGE AT
THIS STAGE WAS A TACTICAL MANEUVER TO KEEP THE PROBLEM
BEFORE THE ALLIANCE. END COMMENT.

3. IN A RELATED MATTER, DUTCH REP EXPRESSED CONCERN
THAT THE SPC HAD TONED DOWN THE THREAT DESCRIPTION IN
PARA 16 OF THE SUMMIT COMMUNIQUE BY QUALIFYING THE
PHRASE "EXPANSION OF WARSAW PACT MILITARY CAPABILITIES,
BEYOND LEVELS JUSTIFIED FOR DEFENSIVE PURPOSES" WITH THE
TERM "APPARENTLY." MUMFORD AGREED THAT THIS WAS AN
UNFORTUNATE DEVELOPMENT AND URGED REPS TO RAISE THIS
MATTER WITH THEIR SPC COUNTERPARTS. COMMENT: AT THE
MAY 29 DRAFTING SESSION, WE BELIEVE THAT THE US
SHOULD PRESS FOR DELETION OF THE TERM "APPARENTLY"
OR, FAILING THIS, DELETION OF THE ENTIRE CLAUSE
CONTAINING THIS QUALIFIER. END COMMENT.

.
SEPARATE LTDP PUBLIC RELEASE

4. SUBSTANTIVE CHANGES TO TEXT OF LTDP PUBLIC RELEASE
(REF C).

. - INTRODUCTORY SECTION (PARAS 1 AND 2). PURSUANT TO
PARA 5, REF D, US REP PROPOSED THAT PARA 1 BE RECAST
TO PROVIDE MORE PUNCH AND TO UNDERScore THE UNIQUE,
ACTION-ORIENTED CHARACTER OF THE LTDP. ALLIED REPS
AGREED TO REVISE THE LAST THREE LINES OF THE PARA
AND INCLUDE THE PHRASE "ACTION PROGRAM," BUT OPPOSED
TERMS SUCH AS "UNIQUE" AND "UNPRECEDENTED," WITH DUTCH,
FRG, ITALIAN (CIARRAPICO) AND UK (PETERS) REPS
COMMENTING THAT (A) SUCH LANGUAGE WOULD GIVE THE
IMPRESSION THAT NATO HAD ACCOMPLISHED NOTHING IN THE
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PAST 29 YEARS, AND (B) THERE WAS NO NEED TO
"PROPAGANDIZE" AND OVERSTATE WHAT SHOULD BE A FACTUAL
DOCUMENT.

. - POLITICAL AND MILITARY BACKGROUND (PARAS 3-5).

DRAFTING GROUP AGREED TO MELD PARAS 3 AND 4 AND THE
BRACKETED CANADIAN TEXT INTO A SINGLE PARA. AT
US REP'S SUGGESTION, THE SECOND SENTENCE WAS AMENDED
ALONG THE LINES OF PARA 8A, REF D.

. - PARA 6. NO SUPPORT EMERGED FOR ADDING A
SENTENCE ON FOLLOW-THROUGH, IN VIEW OF AMPLE COVERAGE
OF THIS SUBJECT IN THE FINAL PARA. AT DUTCH SUGGESTION,
A REFERENCE TO THEATER NUCLEAR FORCES WAS ADDED IN THE
LISTING OF ACTION AREAS IN THE PENULTIMATE SENTENCE.

. - PARA 7. PURSUANT TO PARA 8C, REF D, US REP
PROPOSED ADDITION OF LANGUAGE TO REFLECT LTDP DECISIONS
TOWARDS ENHANCING READINESS IN CRISIS SITUATIONS. AFTER
PROTRACTED DISCUSSION, DRAFTING GROUP AGREED TO
ADD THE FOLLOWING CLAUSE AT THE END OF THE PENULTIMATE
SENTENCE: "WHICH WILL ENHANCE READINESS IN TIME OF
CRISIS." COMMENT: ALLIES, NOTABLY ITALY, PREVIOUSLY
HAD STRESSED THEIR STRONG OPPOSITION TO RAISING THE
NOTION IN A PUBLIC DOCUMENT OF UNDERTAKING TO REVIEW
CONSTITUTIONAL AND LEGAL CONSTRAINTS, THEREFORE, WE DID
NOT PRESS THIS ISSUE. END COMMENT.

. - PARA 8. DRAFTING GROUP AGREED TO AMEND THE
LANGUAGE ON EUROPEAN SUPPORT IDENTICALLY TO THAT AGREED
FOR PARA 2 OF THE LTDP PART OF THE COMMUNIQUE
(SEE PARA 1 ABOVE). US REP PROPOSED REVISION OF THE

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PENULTIMATE SENTENCE TO REFLECT THE NEED FOR BOTH THE US AND OTHER ALLIES TO MODIFY CIVIL AIRCRAFT. AFTER DISCUSSING SEVERAL ALTERNATIVE FORMULATIONS, IT WAS AGREED TO ADD THE PHRASE "FOR SOME ALLIES" AT THE BEGINNING OF THIS SENTENCE.

. - PARA 10. DUTCH REP, UNDER FIRM INSTRUCTIONS AND WITH FRG AND UK SUPPORT, PROPOSED THE ADDITION OF THE SENTENCE FROM THE LTDP ATTACHMENT TO THE DPC COMMUNIQUE (PARA 5) THAT REFERS TO THE SERIOUS SHORTAGES IN MARITIME UNITS. THOUGH US REP AND CHAIRMAN STATED THAT THIS RATHER NEGATIVE THOUGHT SHOULD BE LEFT OUT OF THE PUBLIC RELEASE, IN VIEW OF ALLIED SUPPORT FOR INCLUDING THIS MATTER AND SINCE IT HAD BEEN MENTIONED ALREADY IN THE DPC TEXT, IT WAS AGREED TO ADD THE IDENTICAL SENTENCE HERE.

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. - PARA 15. RESPONDING TO UK REP'S PROPOSAL, DRAFTING GROUP AGREED TO REPLACE THE WORD "IMPROVED" FOLLOWING "WAR RESERVE STOCKS" IN THE LAST SENTENCE WITH THE PHRASE "AND WAYS ARE BEING SOUGHT TO IMPROVE."

. - PARA 17. AS NOTED IN PARA 2 ABOVE, DRAFTING GROUP AGREED TO INCLUDE LANGUAGE ON STRENGTHENING INTERNATIONAL MACHINERY, ADDING THE FOLLOWING PHRASE AFTER "LONG-TERM DEFENSE PROGRAM" IN THE THIRD SENTENCE "INCLUDING A STUDY ON STRENGTHENING OF INTERNATIONAL MACHINERY."

.
5. DRAFTING GROUP REACHED AN AGREED TEXT AD REFERENDUM FOR THE SEPARATE PUBLIC RELEASE. ASYG MUMFORD STATED THAT THIS DOCUMENT WOULD BE DISTRIBUTED IN WASHINGTON BY THE NATO INFORMATION SERVICE AND AGAIN EXPRESSED THE NEED FOR AN AGREED TEXT BY THE GROUP SO THAT THE PUBLIC RELEASE COULD BE READIED FOR DISTRIBUTION AND, MORE IMPORTANTLY, TO AVOID REOPENING DISCUSSION OF THE TEXT BEFORE A COMPLETELY DIFFERENT DRAFTING GROUP IN WASHINGTON. AT CHAIRMAN'S URGENT APPEAL, GROUP AGREED TO FINAL APPROVAL OF TEXT UNDER SILENCE PROCEDURE; THE TEXT ASSUMED AGREED UNLESS ANY OBJECTIONS ARE RAISED BY 1200 HOURS (LOCAL), MAY 29. IF OBJECTIONS TO TEXT ARE RAISED, DRAFTING WILL RESUME IN WASHINGTON.

6. COMMENT: WE APPRECIATED HELPFUL GUIDANCE (REF D),

WHICH PROVIDED THE FLEXIBILITY NEEDED TO WORK FOR
COMPROMISE LANGUAGE IN AN AGREED TEXT, AND AT THE SAME
TIME SET THE TONE FOR ALLIED DELEGATIONS TO AVOID
INSISTING ON BRACKETS. IF SILENCE PROCEDURE IS
BROKEN BY ANY DELEGATION, DRAFTING SESSIONS WILL BE
CONVENED IN WASHINGTON, PROBABLY ON MAY 29. WE
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SUPPORTED MUMFORD'S STEAM-ROLLER TACTICS TO GAIN EARLY
APPROVAL OF THE TEXT THROUGH SILENCE PROCEDURE AND
AGREE THAT REOPENING THE TEXT TO FURTHER DISCUSSION IN
WASHINGTON BEFORE A GROUP OF ALLIED REPS LESS FAMILIAR
WITH THE LTDP COULD LEAD TO DEBILITATING AMENDMENTS
AND A POTENTIALLY WATERED-DOWN TEXT. ACCORDINGLY,
AS NOTED IN REF A, WE RECOMMEND CONCURRENCE AND HAVE
REQUESTED GUIDANCE BY OOB MAY 29. END COMMENT.
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